

# LOBBYING, PACs, AND CAMPAIGN FINANCE

50 State Handbook

---

SCG LEGAL

---

2020 Edition

David E. Poisson, *Editor*



*For Customer Assistance Call 1-800-328-4880*

Mat #42633967

© 2019 Thomson Reuters

This publication was created to provide you with accurate and authoritative information concerning the subject matter covered; however, this publication was not necessarily prepared by persons licensed to practice law in a particular jurisdiction. The publisher is not engaged in rendering legal or other professional advice and this publication is not a substitute for the advice of an attorney. If you require legal or other expert advice, you should seek the services of a competent attorney or other professional.

Cover photo of South Carolina State Capitol in Columbia,  
South Carolina

by Sean Pavone

# SCGLEGAL

A WORLDWIDE NETWORK OF LEADING LAW FIRMS

SCG Legal is an association of more than 140 independent law firms serving businesses in all 50 U.S. state capital cities and in capital cities and major commercial centers around the world. There are nearly 12,000 attorneys practicing in SCG Legal member firms, and more than 6,000 attorneys in the U.S. member firms alone.

The U.S. member firms organized in 1989 to better serve their clients in sharing information about the practice of law before state legislative, judicial, and executive bodies. Seventeen former governors from both major political parties who had returned to the practice of law took the lead in forming the organization. Today, the firms count among their members numerous former governors, attorneys general, and state legislative and administrative agency leaders. The firms serve many regional, national, and international companies in a full range of legal services.

SCG Legal is in a unique position to provide accurate and comprehensive information about activities in every state capital. It provides an organized, efficient, trustworthy resource to identify local counsel, and can assist businesses with government relations matters, litigation coordination, and multi-jurisdictional regulatory concerns in all 50 states and around the globe.

For more information and a list of SCG Legal member firms, visit [www.scglegal.com](http://www.scglegal.com) or contact:

David E. Poisson, Esq.

CEO

SCG Legal  
1717 Pennsylvania Avenue, NW, Suite 1200  
Washington, D.C. 20006-4604  
Phone: (202) 659-6601  
Fax: (202) 659-6641



## **Important Information for Users of this Handbook**

This Handbook is intended to provide general information for those interested in state legal requirements affecting lobbying and campaign finance. Because the facts in each situation vary, the legal authorities discussed in this publication may not be applicable to your specific circumstances. Consequently, readers of this Handbook are urged to consult their own attorneys concerning specific legal questions.

This Handbook will be updated annually. It is important to remember that all statutes and administrative regulations are frequently subject to change. In addition, court cases are constantly being decided. No one should rely on the materials discussed without first determining whether the pertinent provisions have been amended, repealed, or overruled.





**THOMSON REUTERS**  
**WESTLAW™**

**MOST PREFERRED ONLINE LEGAL RESEARCH SERVICE**

Thomson Reuters Westlaw has been voted the #1 Best Online Legal Research vendor year-after-year by industry professionals. That's because we continually invest more than any other online legal research provider in our people and technology where it matters most. As a result, you find exactly what you need quickly and confidently.

- Build the strongest argument with the most comprehensive collection of legal content
- Deliver better results confidently with WestSearch®, the only search engine designed specifically for the law
- Rely on the most current version of the law with proprietary editorial enhancements
- Access your legal research anytime, anywhere with the free Westlaw apps

---

LEARN MORE: <https://legal.thomsonreuters.com>

SIGN ON: [westlaw.com](https://westlaw.com)

24/7 REFERENCE ATTORNEYS: 1-800-REF-ATTY (733-2889)

## THOMSON REUTERS PROVIEW™

**This title is one of many now available on your tablet as an eBook.**

Take your research mobile. Powered by the Thomson Reuters ProView™ app, our eBooks deliver the same trusted content as your print resources, but in a compact, on-the-go format.

ProView eBooks are designed for the way you work. You can add your own notes and highlights to the text, and all of your annotations will transfer electronically to every new edition of your eBook.

You can also instantly verify primary authority with built-in links to WestlawNext® and KeyCite®, so you can be confident that you're accessing the most current and accurate information.

**To find out more about ProView eBooks and available discounts, call 1-800-328-9352.**



## RELATED PRODUCTS

---

### **Lobbying, PACs, and Campaign Finance: 50 State Handbook**

SCG LEGAL

### **United States Code Annotated**

### **United States Code Congressional & Administrative News**

### **State Legislative Service Pamphlets**

### **Westlaw® Databases**

APN-HO American Political Network—The Hotline

BILLS State and Federal Bill Tracking

BILLS-OLD Bills Archives

BILLTRK State and Federal Bill Tracking—Summaries

BILLTRK-OLD State and Federal Bill Tracking Archives

CQ-ALERT CQ's Washington Alert

CQ-BILLTRK CQ's Bill Tracking

CQ-NEWS CQ's News

CQ-BRIEFS CQ's Congressional Record Abstracts

CQ-DOCS CQ's Documents and Publications

CQ-MEMBERS CQ's Members of Congress

ST-BILLS State Bill Tracking—Full Text and Summaries

ST-BILLTRK State Bill Tracking—Summaries

ST-LEGIS State Legislative Service

US-BILLTRK State Net Bill Tracking

US-GOVMAN United States Government Manual

WLD-GOV West's Legal Directory—Government Counsel

WLD-GVT West's Legal Directory—Government Agencies and Programs

Westlaw®

WIN®

WEST*Check* and WESTMATE®

LOBBYING, PACs, CAMPAIGN FINANCE

KeyCite®

West CD-ROM Libraries™

West Books, CD-ROM Libraries, Disk Products and Westlaw

*The Ultimate Research System*

---

Thomson Reuters thanks you for subscribing to this product. Should you have any questions regarding this product please contact Customer Service at 1-800-328-4880 or by fax at 1-800-340-9378. If you would like to inquire about related publications or place an order, please contact us at 1-800-328-9352.



**THOMSON REUTERS®**

Thomson Reuters  
610 Opperman Drive  
Eagan, MN 55123

<https://legal.thomsonreuters.com/>

# Summary of Contents

Chapter 1.	Introduction
Chapter 2.	Alabama
Chapter 3.	Alaska
Chapter 4.	Arizona
Chapter 5.	Arkansas
Chapter 6.	California
Chapter 7.	Colorado
Chapter 8.	Connecticut
Chapter 9.	Delaware
Chapter 10.	Federal
Chapter 11.	Florida
Chapter 12.	Georgia
Chapter 13.	Hawaii
Chapter 14.	Idaho
Chapter 15.	Illinois
Chapter 16.	Indiana
Chapter 17.	Iowa
Chapter 18.	Kansas
Appendix A.	Kansas Campaign Contribution Limitations
Chapter 19.	Kentucky
Chapter 20.	Louisiana
Chapter 21.	Maine
Chapter 22.	Maryland
Chapter 23.	Massachusetts
Chapter 24.	Michigan
Chapter 25.	Minnesota
Chapter 26.	Mississippi
Chapter 27.	Missouri
Chapter 28.	Montana
Chapter 29.	Nebraska

Chapter 30.	Nevada
Chapter 31.	New Hampshire
Chapter 32.	New Jersey
Chapter 33.	New Mexico
Chapter 34.	New York
Chapter 35.	North Carolina
Chapter 36.	North Dakota
Chapter 37.	Ohio
Chapter 38.	Oklahoma
Chapter 39.	Oregon
Chapter 40.	Pennsylvania
Chapter 41.	Rhode Island
Chapter 42.	South Carolina
Chapter 43.	South Dakota
Chapter 44.	Tennessee
Chapter 45.	Texas
Chapter 46.	Utah
Chapter 47.	Vermont
Chapter 48.	Virginia
Chapter 49.	Washington
Chapter 50.	West Virginia
Chapter 51.	Wisconsin
Chapter 52.	Wyoming

**Table of Laws and Rules**

**Index**

# Chapter 1

## Introduction

§ 1:1 Chapter author SCG Legal by David E. Poisson

§ 1:2 Overview

**KeyCite®:** Cases and other legal materials listed in KeyCite Scope can be researched through the KeyCite service on Westlaw®. Use KeyCite to check citations for form, parallel references, prior and later history, and comprehensive citator information, including citations to other decisions and secondary materials.

### § 1:1 Chapter author SCG Legal by David E. Poisson

SCG Legal by David E. Poisson\*

1717 Pennsylvania Ave., N.W.

Suite 1200

Washington, DC 20006

(202) 659-6601

(202) 659-6641

### § 1:2 Overview

This 2020 volume of *Lobbying, PACs and Campaign Finance: 50 State Handbook*, the publication's 26th annual edition, summarizes lobbying, governmental ethics, and campaign finance laws of the 50 states and the United States, and demonstrates how states and the federal government regulate outlets through which money influences legislation, government, and elections. Chapters are written by attorneys in the independent member

---

#### [Section 1:1]

\*David E. Poisson became CEO of SCG Legal on May 1, 2011. Previously, he was of counsel to the law firm of Howe, Anderson & Steyer in Washington, D.C. He was elected in 2005 to the first of two terms in the Virginia House of Delegates, where he served as deputy minority whip. Mr. Poisson was also legislative director and chief counsel to the late U.S. Senator Terry Sanford of North Carolina and later served as chief of staff and counsel to then-U.S. Representative, now Assistant Senate Minority Leader, Richard J. Durbin of Illinois. He received his Ph.D. and J.D. from the University of Arizona and his bachelor's and master's degrees from the University of Massachusetts at Amherst.

firms of SCG Legal, many of whom act as lobbyists for clients as well as advise on compliance with the laws discussed in this publication. These laws are frequently amended, litigated, and interpreted, and readers should confirm that statutory language and judicial interpretations are current before relying on them.

The chapters reflect how state and federal judicial and legislative bodies try to balance constitutionally protected First Amendment rights of expression and association against concerns about the appearance or reality of corruption in legislation, government, or elections. Of these issues, campaign finance matters are most frequently before the courts.

As indicated in the pages that follow, interpretation of laws regulating lobbying, governmental ethics, and campaign finance is an ongoing process, yielding an endless stream of new material for future annual editions of this Handbook.

\* \* \*

The Handbook’s chapters use similar subject headings for each jurisdiction according to the following outline to facilitate the summarization and comparison of state and federal laws.

Chapter \_\_\_\_

**(State Name)**

*__:0	Chapter author
__:1	Overview
__:2 to__:10	Reserved

**I. LOBBYISTS AND LOBBYING**

**A. DEFINITIONS**

__:11	Lobbying
__:12	Lobbyist
__:13	Principal
__:14	Exempt activities
__:15 to__:20	Reserved

---

**[Section 1:2]**

\*The section number before the colon matches the Chapter number, *i.e.*, the first section in Chapter 25, Minnesota, is § 25:0.

## B. REGISTRATION, RECORD KEEPING AND REPORTING REQUIREMENTS

___:21	Registration—Principals
___:22	— Lobbyists
___:23	Record keeping—Principals
___:24	— Lobbyists
___:25	Reporting requirements—Principals
___:26	— Lobbyists
___:27 to___:30	Reserved

## C. PROHIBITED PRACTICES AND PENALTIES

___:31	Overview
___:32	Prohibited practices—Principals
___:33	— Lobbyists
___:34	— Exceptions
___:35	Enforcement and penalties
___:36 to___:40	Reserved

## D. MISCELLANEOUS

___:41	Where to go for help
___:42	Forms
___:43 to___:50	Reserved

## II. GIFT RULES, CONFLICTS OF INTEREST AND OTHER CONSIDERATIONS WHEN DEALING WITH PUBLIC OFFICIALS AND PUBLIC EMPLOYEES

___:51	Overview
___:52	Gift rules
___:53	Conflicts of interest
___:54	Employing former public officials
___:55	Employing former public employees
___:56	Where to go for help
___:57 to___:70	Reserved

## III. CAMPAIGN FINANCE

___:71	Overview
--------	----------

—:72 to—:80      Reserved

A. CONTRIBUTORS

—:81              Who may make contributions or expenditures—  
                         Individuals  
—:82              — PACs, corporations, lobbyists’ principals, etc.  
—:83              Limits on contributions or expenditures—Individu-  
                         als  
—:84              — PACs, corporations, lobbyists’ principals, etc.  
—:85              When contributions or expenditures may be  
                         given—Individuals  
—:86              — PACs, corporations, lobbyists’ principals, etc.  
—:87              Reporting contributions or expenditures—Individu-  
                         als  
—:88              — PACs, corporations, lobbyists’ principals, etc.  
—:89              Prohibited practices—Individuals  
—:90              — PACs, corporations, lobbyists’ principals, etc.  
—:91              Contribution or expenditures to political parties;  
                         issue advocacy; corporate activity on referenda; in-  
                         dependent expenditures  
—:92 to—:100      Reserved

B. PACs

—:101             Organization and formation  
—:102             Registration—In-state PACs  
—:103             — Out-of-state PACs  
—:104             Reporting—In-state PACs  
—:105             — Out-of-state PACs  
—:106 to—:110    Reserved

C. PUBLIC FINANCING

—:111             Public financing—Overview  
—:112 to—:130    Reserved

D. MISCELLANEOUS

—:131             Where to go for help



—:132

## Forms

The Chapter number for each state can be determined by examining the Summary of Contents or the list below:

<b>Chapter Name</b>	<b>Chapter Number</b>	<b>Chapter Name</b>	<b>Chapter Number</b>
Introduction .....	1	Missouri (MO) .....	27
Alabama (AL) .....	2	Montana (MT) .....	28
Alaska (AK) .....	3	Nebraska (NE) .....	29
Arizona (AZ) .....	4	Nevada (NV) .....	30
Arkansas (AR) .....	5	New Hampshire (NH) .....	31
California (CA) .....	6	New Jersey (NJ) .....	32
Colorado (CO) .....	7	New Mexico (NM) .....	33
Connecticut (CT) .....	8	New York (NY) .....	34
Delaware (DE) .....	9	North Carolina (NC) .....	35
Federal .....	10	North Dakota (ND) .....	36
Florida (FL) .....	11	Ohio (OH) .....	37
Georgia (GA) .....	12	Oklahoma (OK) .....	38
Hawaii (HI) .....	13	Oregon (OR) .....	39
Idaho (ID) .....	14	Pennsylvania (PA) .....	40
Illinois (IL) .....	15	Rhode Island (RI) .....	41
Indiana (IN) .....	16	South Carolina (SC) .....	42
Iowa (IA) .....	17	South Dakota (SD) .....	43
Kansas (KS) .....	18	Tennessee (TN) .....	44
Kentucky (KY) .....	19	Texas (TX) .....	45
Louisiana (LA) .....	20	Utah (UT) .....	46
Maine (ME) .....	21	Vermont (VT) .....	47
Maryland (MD) .....	22	Virginia (VA) .....	48
Massachusetts (MA) .....	23	Washington (WA) .....	49
Michigan (MI) .....	24	West Virginia (WV) .....	50
Minnesota (MN) .....	25	Wisconsin (WI) .....	51
Mississippi (MS) .....	26	Wyoming (WY) .....	52